

Message Text

LIMITED OFFICIAL USE

PAGE 01 MBABAN 03067 01 OF 02 251603Z POSS DUPE
ACTION AF-10

INFO OCT-01 ISO-00 AID-05 PM-05 CIAE-00 INR-07 NSAE-00
L-03 DODE-00 IGA-02 EB-08 TRSE-00 OMB-01 H-01
SS-15 /058 W
-----127053 271054Z /12
R 251235Z OCT 77
FM AMEMBASSY MBABANE
TO SECSTATE WASHDC 3052
INFO AMEMBASSY GABORONE

LIMITED OFFICIAL USE SECTION 1 OF 2 MBABANE 3067

GABORONE FOR AMBASSADOR

E.O. 11652: N/A
TAGS: EAID, WZ
SUBJECT: SWAZILAND GOVERNMENT INTEREST IN SECURITY SUPPORTING
ASSISTANCE

REF: STATE 252923

1. PURSUANT REFTTEL, HERewith TEXTS OF MY LETTERS OF JUNE 6
AND OCTOBER 17 TO PRIME MINISTER ON SUBJECT OF SENATOR CLARK'S
LETTER OF MAY 17. JUNE 6 LETTER DID NOT ADDRESS QUESTION OF
ECONOMIC VERSUS MILITARY ASSISTANCE BECAUSE PRIME MINISTER WAS
FOCUSING ON FACT THAT USG WAS TAKING CONCRETE ACTION TO MAKE
LARGE SUM AVAILABLE TO SWAZILAND AND HE HAD NOT EXPRESSED ANY
INTENTION TO APPLY RESULTING AID FOR MILITARY PURPOSES.

2. JUNE 6 LETTER: QUOTE I HAVE THE HONOR TO REFER TO OUR
MEETING OF JUNE 2 IN WHICH YOU CONVEYED TO ME YOUR PLEASURE
CONCERNING THE MESSAGE CONTAINED IN SENATOR CLARK'S LETTER
OF MAY 17.

IT MAY BE USEFUL FOR ME TO NOTE THAT THE U.S. GOVERNMENT'S
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 MBABAN 03067 01 OF 02 251603Z POSS DUPE

APPROPRIATION PROCESS IS SOMEWHAT COMPLEX. EACH EXPENDITURE
OF THE FEDERAL GOVERNMENT, INCLUDING FOREIGN ASSISTANCE, MUST
BE PRECEDED BY AN AUTHORIZATION ACT AND A SEPARATE
APPROPRIATION ACT. EACH OF THESE ACTS MUST RECEIVE
APPROVAL OF BOTH THE HOUSE OF REPRESENTATIVES AND THE
SENATE AND, OF COURSE, THE PRESIDENT. (YOU WILL RECALL
THAT SENATOR CLARK'S LETTER REFERS TO THE ACTION OF

A SENATE COMMITTEE ON THE AUTHORIZATION ACT ONLY.) IT IS ENTIRELY POSSIBLE IN THIS LONG PROCEDURE FOR THE PROPOSALS OF THE ADMINISTRATION OR OF INDIVIDUAL MEMBERS OF THE HOUSE OR SENATE, SUCH AS SENATOR CLARK, TO BECOME MODIFIED AS A RESULT OF SUBSEQUENT DEBATE AND COMPROMISE. FOR THIS REASON, THE ADMINISTRATION DOES NOT ANNOUNCE THE AVAILABILITY OF FOREIGN ASSISTANCE FUNDS UNTIL ALL OF THE NECESSARY STEPS HAVE BEEN TAKEN BY THE CONGRESS AND BY THE WHITE HOUSE.

SHARING YOUR HOPE THAT A SUBSTANTIAL AMOUNT OF U.S. FOREIGN ASSISTANCE WILL BE MADE AVAILABLE FOR SWAZILAND, MR. PRIME MINISTER, I AVAIL MYSELF OF THIS OPPORTUNITY TO RENEW TO YOU THE ASSURANCE OF MY HIGHEST CONSIDERATION. UNQUOTE.

3. OCTOBER 17 LETTER: QUOTE I HAVE THE HONOR TO REFER TO MY CONFIDENTIAL MEETING ON OCTOBER 14 WITH THE HONORABLE MINISTER OF INDUSTRY, MINES AND TOURISM, CONCERNING SENATOR CLARK'S LETTER TO YOU OF MAY 17 ON THE SUBJECT OF CONGRESSIONAL ACTION ON ASSISTANCE TO SWAZILAND.

THE MINISTER NOTED YOUR CONTINUING INTEREST IN THE AVAILABILITY OF THE FUNDS MENTIONED BY SENATOR CLARK AND SAID YOU ENVISAGED THEIR USE FOR MILITARY PURPOSES.

ON THE QUESTION OF AVAILABILITY, I AM ENCLOSING AS A HELPFUL LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 MBABAN 03067 01 OF 02 251603Z POSS DUPE

REMINDER A COPY OF MY LETTER TO YOU DATED JUNE 6. IN THAT LETTER I TRIED TO SUMMARIZE THE RATHER COMPLEX LEGISLATIVE PROCEDURES EXISTING IN THE UNITED STATES. I INDICATED THAT THE VIEW OF A SINGLE SENATOR DOES NOT NECESSARILY PREVAIL THROUGHOUT THE LONG PROCESS. MORE OFTEN THAN NOT, COMPROMISES TAKE PLACE FOLLOWING DEBATES IN THE TWO HOUSES OF CONGRESS. THE RESULTING LAW MAY VARY CONSIDERABLY FROM WHAT ANY INDIVIDUAL SENATOR OR REPRESENTATIVE HAD PROPOSED AT THE OUTSET.

THE TWO HOUSES OF CONGRESS HAVE NOT YET PRODUCED THE FOREIGN ASSISTANCE LAW FOR THE CURRENT FISCAL YEAR, WHICH BEGAN ON OCTOBER 1, 1977. EVEN AFTER THE LAW HAS BEEN PASSED BY THE CONGRESS AND SIGNED BY PRESIDENT CARTER, THE AGENCY FOR INTERNATIONAL DEVELOPMENT (AID) WILL NEED TO MAKE DECISIONS, WITHIN THE LIMITS FIXED BY THE LAW, AS TO HOW THE APPROPRIATED FUNDS SHOULD BE ALLOCATED AMONG INDIVIDUAL COUNTRIES.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 MBABAN 03067 02 OF 02 271041Z

ACTION AF-10

INFO OCT-01 ISO-00 AID-05 PM-05 CIAE-00 INR-07 NSAE-00

L-03 DODE-00 IGA-02 EB-08 TRSE-00 OMB-01 H-01

SS-15 /058 W

-----044903 271055Z /12

R 251235Z OCT 77

FM AMEMBASSY MBABANE

TO SECSTATE WASHDC 3053

INFO AMEMBASSY GABORONE

LIMITED OFFICIAL USE SECTION 2 OF 2 MBABANE 3067

GABORONE FOR AMBASSADOR

AS FOR USES TO WHICH THE FUNDS CAN BE APPLIED, A SHOULD POINT OUT THAT THE PHRASE "SECURITY ASSISTANCE" USED BY SENATOR CLARK REFERS TO DEVELOPMENTAL AID IN GEOGRAPHIC REGIONS, SUCH AS SOUTHERN AFRICA, IN WHICH SECURITY CONSIDERATIONS ARE MORE PRESSING THAN IN OTHER REGIONS. THIS MEANS THAT THE PROJECTS UNDERTAKEN WITH "SECURITY ASSISTANCE" FUNDS MUST MEET BASICALLY THE SAME ECONOMIC DEVELOPMENT CRITERIA AS AMERICAN AID PROJECTS UNDERTAKEN ELSEWHERE IN THE WORLD. ACCORDINGLY, "SECURITY ASSISTANCE" FUNDS ARE NOT AVAILABLE FOR THE PROCUREMENT OF MILITARY SUPPLIES AND EQUIPMENT -- A POINT THE MINISTER RECOMMENDED I CLARIFY FOR YOU.

I WOULD BE HAPPY TO BRIEF YOU AT YOUR CONVENIENCE ON AMERICAN AID PROCEDURES AND ON THE STATUS OF THE PLANNING OF AMERICAN ECONOMIC ASSISTANCE TO SWAZILAND FOR THE CURRENT FISCAL YEAR.

I AVAIL MYSELF OF THIS OPPORTUNITY TO RENEW TO YOU, MR PRIME MINISTER, THE ASSURANCE OF MY HIGHEST CONSIDERATION. UNQUOTE.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 MBABAN 03067 02 OF 02 271041Z

RM ON THIS EPISODE, I SEE FOLLOWING SCENARIO DEVELOPING, NO ASPECT OF WHICH INVOLVES DISINGENUOUSNESS ON SWAZI'S PART:

A. PRIME MINISTER'S REQUEST (POSSIBLE BUT NOT LIKELY)
FOR ORAL EXPLANATION OF U.S. LEGISLATIVE AND ADMINISTRATIVE
PROCEDURES, TO HELP HIM DIGEST CONTENT OF TWO LETTERS
QUOTED ABOVE.

B. PRIME MINISTER'S EXPRESSION (QUITE LIKELY) OF DIS-
APPOINTMENT OVER HAVING BEEN GIVEN, BY SOMEONE IN
RESPONSIBLE POSITION IN BRANCH OF USG, AN INDICATION OF
AID LEVEL SUBSTANTIALLY LOWER THAN WHAT MAY FINALLY RESULT.

C. PRIME MINISTER'S EXPRESSION (ALSO QUITE LIKELY) OF
PUZZLEMENT OVER PURPOSE OF CLARK LETTER IN FIRST PLACE,
GIVEN FACT THAT SENATOR HIMSELF AWARE OF COMPLEXITIES OF
LEGISLATIVE AND ADMINISTRATIVE PROCEDURES THROUGH WHICH
AID MATTERS MUST PASS.

5. THERE OBVIOUSLY NO SUGGESTION THAT SWAZILAND GOVERNMENT
INTENDS HOLD OUR FEET TO THE FIRE ON DOLLAR LEVEL IN SENATOR
CLARK'S LETTER. (FACT THAT PRIME MINISTER PLANNING ON
APPLYING AID TO MILITARY PURPOSES WHILE OTHER MINISTRIES
PLANNING ON APPLYING SAME AID TO ECONOMIC DEVELOPMENT
PURPOSES INDICATES THAT GOS POSITION NOT WELL COORDINATED
INTERNALLY.) RATHER, UPSHOT OF CLARK LETTER EPISODE
MORE LIKELY TO BE SENSE OF DISAPPOINTMENT AND PUZZLMENT
MENTIONED PARAS 4B AND 4C ABOVE.
WACHOB

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN ASSISTANCE
Control Number: n/a
Copy: SINGLE
Sent Date: 25-Oct-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MBABAN03067
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770394-1125
Format: TEL
From: MBABANE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19771026/aaaaavqg.tel
Line Count: 196
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: c9914028-c288-dd11-92da-001cc4696bcc
Office: ACTION AF
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 77 STATE 252923
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 10-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 805125
Secure: OPEN
Status: NATIVE
Subject: SWAZILAND GOVERNMENT INTEREST IN SECURITY SUPPORTING ASSISTANCE
TAGS: EAID, WZ
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/c9914028-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009